May 4, 2022

The Honorable Rosa DeLauro, Chairwoman House Committee on Appropriations; and Subcommittee on Labor, Health, and Human Services, Education, and Related Agencies Room H-307, The Capitol Washington, DC 20515

The Honorable Tom Cole, Ranking Member Subcommittee on Labor, Health, and Human Services, Education, and Related Agencies House Committee on Appropriations 1016 Longworth House Office Building Washington, DC 20515 The Honorable Kay Granger, Ranking Member House Committee on Appropriations 1016 Longworth House Office Building Washington, DC 20515

Dear Chairwoman DeLauro, Ranking Member Granger, and Ranking Member Cole,

On behalf of the undersigned organizations, we urge you to reject the inclusion of outdated rider language in Section 510 of the Fiscal Year 2023 Labor, Health and Human Services, and Education and Related Agencies (Labor-HHS) Appropriations bill that prohibits the US Department of Health and Human Services (HHS) from spending any federal dollars to promulgate or adopt a national unique patient health identifier standard.

For more than two decades, innovation and industry progress has been stifled due to a narrow interpretation of this language, included in Labor-HHS bills since FY1999. Without the ability of clinicians to correctly connect a patient with their medical record, lives have been lost and medical errors have needlessly occurred. These are situations that could have been avoided had patients been able to be accurately identified and matched with their records. This problem is so dire that one of the nation's leading patient safety organizations, the ECRI Institute, named patient misidentification among the top ten threats to patient safety.¹

The lack of a national strategy on patient identification also causes financial burdens to patients, clinicians, and institutions. The expense of repeated medical care due to duplicate records costs an average of \$1,950 per patient inpatient stay, and over \$1,700 per emergency department visit. Thirty-five percent of all denied claims result from inaccurate patient identification, costing the average hospital \$2.5 million and the US healthcare system over \$6.7 billion annually.²

The inclusion of Section 510 and lack of a national strategy on patient identification contributes to serious patient privacy concerns within the health system. Right now, the healthcare system faces an "inverse" privacy problem – individuals must repeatedly disclose a significant amount of individually identifiable information to each healthcare provider they see in an attempt to achieve an accurate match of the patient to their medical record. Even more worrying for patients is the risk of overlays –

¹ Top 10 Patient Safety Concerns for Healthcare Organizations, Available at: https://www.ecri.org/EmailResources/PSRQ/Top10/2017 PSTop10 ExecutiveBrief.pdf

 $^{^2 \, \}underline{\text{https://www.blackbookmarketresearch.com/blog/improving-the-patient-identification-process-and-interoperability-to-decrease-patient-record-error-rates}$

i.e., the merging of multiple patients' data into one medical record, causing a patient to have access to another patient's health information, which could result in an unauthorized disclosure under the Health Insurance Portability and Accountability Act (HIPAA), or even worse, a patient receiving treatment for another patient's disease.

Now, more than ever, the COVID-19 pandemic and vaccination efforts highlight the urgent need to lift this outdated ban. Accurate identification of patients is one of the most difficult operational issues during a public health emergency, including the collection of patient demographic information (e.g. – name, address, phone number) and the implementation of a method to ensure that the information remains attached to the patient. Field hospitals and temporary testing and vaccination sites in parks, convention centers, and parking lots exacerbate these challenges. There are reports of vaccination registrations causing thousands of duplicate records within a single system, costing some hospitals and health systems at least \$12,000 per day to rectify these errors. There are also reports of some vaccination sites being denied more vaccines because patient record systems incorrectly show patients have not received administered vaccinations. Ensuring the correct patient medical history is accurately matched to the patient is critical for future patient care, claims billing, patients' long-term access to their complete health record, and for tracking the long-term effects of COVID-19.

Removing Section 510 from the Labor-HHS appropriations bill will provide HHS the ability to evaluate a range of patient identification solutions and enable it to work with the private sector to explore potential challenges and identify a complete national strategy around patient identification and matching that protects patient privacy and is cost-effective, scalable, and secure.

For the past three fiscal years, the US House of Representatives has removed the ban in a bipartisan manner from the Departments of Labor, Health and Human Services, Education, and Related Agencies appropriations bill. Last year, the draft bill first released from the US Senate Appropriations Committee also removed Section 510. We urge the Committee to continue the bipartisan support of repeal in Congress and ensure that Section 510, the archaic funding ban on a national unique health identifier, is NOT included in the FY2023 Labor, Health and Human Services, Education, and Related Agencies Appropriations bill.

We appreciate your consideration, and we look forward to working with you to pursue an appropriate solution to enable accurate patient identification and matching in our nation's healthcare systems.

Sincerely,

American College of Surgeons
American College of Surgeons
American Health Information Management Association (AHIMA)
American Health Information

AHIP

American Immunization Registry Association

American Medical Informatics Association (AMIA)

Arnot Health

ARUP Laboratories

Association of Health Information Outsourcing Services (AHIOS)

Augusta Health

Banner Health

Baptist Health (Jacksonville, FL)

Baptist Health (Little Rock, AR)

Blanchard Valley Health System

Boulder Community Health

Butler Health System

Cerner

CERTIFY Health

Children's Hospital Association

CHOC Children's Hospital

CIVITAS Networks for Health

College of Healthcare Information Management Executives (CHIME)

Consensys Health

Council of State and Territorial Epidemiologists (CSTE)

DirectHealth

DirectTrust

Duke Center for Health Informatics

eHealth Exchange

Electronic Health Record Association

Epic Systems

Executives for Health Innovation

Experian Health

Faith Regional Health Services

Federation of American Hospitals

Global Patient Identifiers, Inc.

Grady Health System

Healthcare Leadership Council

Health Catalyst

Health Gorilla

Health Innovation Alliance

Healthcare Information and Management Systems Society (HIMSS)

Healthix, Inc.

Holzer Health System

Hospital for Special Surgery

Hospital Sisters Health System

Imprivata

Inspira Health

Intermountain Healthcare

Interoperability Institute

Jefferson Health

Just Associates, Inc.

Katherine Shaw Bethea Hospital

Kettering Health

LeadingAge

Lee Health

LexisNexis Risk Solutions

MaineHealth

Mass General Brigham

Medical Group Management Association (MGMA)

MEDITECH

Michigan Health Information Network Shared Services (MIHIN)

MRO

National Association for Public Health Statistics and Information Systems (NAPHSIS)

National Association for the Support of Long Term Care

National Association of Healthcare Access Management

Nemours Children's Health

NextGate

NextGen Healthcare

Nordic Consulting Partners

Northeastern Vermont Regional Hospital

OCHIN

Ochsner

OrthoVirginia

Owensboro Health

PacificEast

Parkview Health

Pomona Valley Hospital Medical Center

Premier healthcare alliance

ProMedica

Reid Health

Ridgecrest Regional Hospital

Saint Francis Health System

Samaritan Health Services

Serendipity Health, LLC

South Central Human Relations Center

Southcoast Health

Stanford Health Care

Strategic Health Information Exchange Collaborative (SHIEC)

Symbotix

The Joint Commission

The LTPAC Health IT Collaborative

The OrthoForum

The SSI Group, LLC

The University of Kansas Health System

Tivity Health

Trinity Health

Trinity Rehabilitation Services

Trust Over IP Foundation

UMass Memorial Health

United States QHIN
Utah Hospital Association
Valley View Hospital Association
Velatura HIE Corporation
Velatura Public Benefit Corporation
Ventura County Healthcare Agency
Verato
Vital, a Canon Group Company
WebShield Inc.
WellUp Health
Workgroup for Electronic Data Interchange (WEDI)