May 16, 2022

The Honorable Nancy Pelosi
Speaker of the House
U.S. House of Representatives
Washington, DC 20515

The Honorable Kevin McCarthy
House Minority Leader
U.S. House of Representatives
Washington, DC 20515

The Honorable Charles Schumer
Senate Majority Leader
U.S. Senate
Washington, DC 20510

The Honorable Mitch McConnell
Senate Minority Leader
U.S. Senate
Washington, DC 20510

Dear Speaker Pelosi, Minority Leader McCarthy, Majority Leader Schumer, and Minority Leader McConnell:

On behalf of 125 national and state organizations representing patients, families, health care providers, public health experts, and others, we urge Congress to act swiftly to restore essential support for access to COVID-19 testing, treatment and vaccines. As bipartisan negotiations regarding additional funding for the COVID-19 response continue, Congress must include measures to ensure that everyone, regardless of insurance status, can continue to access lifesaving vaccines, testing, and treatment. The Health Resources and Services Administration (HRSA) COVID-19 Uninsured Program is critical to support these services and urgently requires funding.

Originally established by the Families First Coronavirus Response Act, and most recently funded as part of the American Rescue Plan Act in 2021, the HRSA COVID-19 Uninsured Program reimburses health care providers who render COVID-19 testing, treatment, and vaccine services to uninsured individuals. The program has provided essential mitigation measures to lessen the harm and scope of the COVID-19 pandemic by ensuring that cost sharing does not prevent individuals from seeking vaccination, testing, and treatment. Since its inception, the Uninsured Program has paid for more than 30,000 COVID-19 tests, treatment for more than 34,000 individuals, and for the administration of more than 18,000 COVID vaccines. Unfortunately, due to insufficient funds, HRSA has been unable to process claims for testing and treatment since March 22 and stopped accepting claims for vaccinations on April 5.

Sustained and adequate funding is essential for the federal government and public health agencies to support the country’s ongoing efforts to prevent and mitigate the harmful effects of COVID-19. Without the HRSA Uninsured Program, uninsured Americans have already begun losing access to testing, treatment, and vaccination services, placing themselves and other members of their communities at risk of infection. Unless Congress acts, this lack of funding will only exacerbate existing racial and ethnic disparities in access to health services for historically marginalized communities. For example, Latino children and families are much more likely to be uninsured compared to their white counterparts and have disproportionately suffered from the

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2 HHS COVID-19 Funding, Testing, Treatment, and Vaccine Administration for the Uninsured, accessed May 3, 2022 from [https://taggs.hhs.gov/Coronavirus/Uninsured](https://taggs.hhs.gov/Coronavirus/Uninsured)

health and economic consequences of the virus.\(^4\)\(^5\) Similarly, Black communities have been overrepresented in the essential workforce before and during the pandemic, have suffered a disproportionate share of deaths from the disease, and are also more likely to be uninsured than their white counterparts.\(^6\)\(^7\)\(^8\) For uninsured individuals, the HRSA Uninsured Program has been one of the only means of accessing COVID-19 testing, treatment, and vaccination services regardless of immigration status. Failing to adequately fund the HRSA Uninsured Program not only places these communities at greater risk, but also risks undoing the progress that has been made toward equitable access to COVID-19 services, including vaccines.

Furthermore, the HRSA Uninsured Program has acted as a lifeline for safety net providers across the country, many already operating on thin margins and grappling with severe workforce shortages. Without a commitment from Congress to restore the program, these providers will be forced to absorb the additional costs or make tough decisions about limiting the COVID-19 services they provide to uninsured individuals, potentially decreasing access to care and leaving our nation unprepared for future variants and surges.\(^9\)

This threat is particularly concerning as the nation prepares for the new availability of a COVID-19 vaccine for children younger than five years of age. If and when the FDA issues an emergency use authorization for a vaccine for this population, the HRSA Uninsured Program must be operational to ensure access for uninsured young children and their caregivers.

Individual states currently have the option to provide Medicaid coverage for COVID-19 testing, treatment, and vaccination to uninsured individuals who meet Medicaid’s non-financial eligibility requirements, with full federal funding for those costs by filing a Disaster Relief State Plan Amendment with the Centers for Medicare & Medicaid Services (CMS).\(^10\) However, this option excludes some uninsured individuals, and is only available through the end of the month in which the COVID-19 public health emergency (PHE) ends—at present, through July 15, 2022. The limited eligibility, short duration, continued uncertainty, and bureaucratic complexity of this pathway make the state option to cover COVID-19 services for uninsured individuals

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\(^6\) Tomer A and JW Kane, “To protect frontline workers during and after COVID-19, we must define who they are.” Brookings Institute, 10 June 2020. https://www.brookings.edu/research/to-protect-frontline-workers-during-and-after-covid-19-we-must-define-who-they-are/.


challenging to implement and likely to exacerbate inequitable access to services: a national solution is called for.

Protecting the health and wellbeing of all communities as next phase of the pandemic unfolds requires lawmakers to prioritize the policies and programs that have shown to have the greatest impact. Congress must act urgently to restore the COVID-19 Uninsured Program to fulfill the promise of access to testing, treatment, and vaccinations without cost-sharing.

If you have questions or would like to discuss this issue further, please contact Stephanie Glier at the American Academy of Pediatrics at sglier@aap.org.

Sincerely,

American Academy of Pediatrics
ACA Consumer Advocacy
Academic Pediatric Association
AIDS Alliance for Women, Infants, Children, Youth & Families
AIDS Foundation Chicago
AIDS United
Aliento Education Fund
ALL In Education
Allegany Franciscan Ministries
American Academy of Family Physicians
American Cancer Society Cancer Action Network
American College of Obstetricians and Gynecologists
American College of Physicians
American Federation of Teachers
American Osteopathic Association
American Pediatric Society
Asian & Pacific Islander American Health Forum (APIAHF)
Asian Americans Advancing Justice - Los Angeles
Association of Asian Pacific Community Health Organizations (AAPCHO)
Association of Medical School Pediatric Department Chairs
Autistic Self Advocacy Network
Be a Hero
Broward for Progress
California Chapter 1 of the American Academy of Pediatrics
California Chapter 3 of the American Academy of Pediatrics
California Immigrant Policy Center
California Primary Care Association
Casa San Jose
Catalyst Miami
Catholic Health Association of the United States
Center for Law and Social Policy (CLASP)
Children's Defense Fund
Children's Action Alliance
Children's Health Fund
Children's Hospital Association
Colorado Consumer Health Initiative
Community Catalyst
Community Health Plan of Washington
Community Service Society of NY
Congregation of Our Lady of Charity of the Good Shepherd, U.S. Provinces
Democratic Disability Caucus of Florida
Enlace Chicago
Equality California
Erie Family Health Centers
F2FHIC American Samoa
Family Voices
Family Voices NJ
Farmworker Justice
First Focus Campaign for Children
Florida Chapter of the American Academy of Pediatrics
Florida Health Justice Project
Florida Policy Institute
Florida Voices for Health
Foundation for Healthy Generations
Georgia Watch
Georgians for a Healthy Future
Heart of Florida United Way
Illinois Chapter of the American Academy of Pediatrics
Illinois Coalition for Immigrant and Refugee Rights (ICIRR)
Illinois Primary Health Care Association
Immunize.org
Justice in Aging
Kentucky Voices for Health
Legal Council for Health Justice
Maine Chapter of the American Academy of Pediatrics
Maine Parent Federation
Maryland Chapter of the American Academy of Pediatrics
Michigan Family Voices
MomsRising
Montana Chapter of the American Academy of Pediatrics
National Advocacy Center of the Sisters of the Good Shepherd
National Association for Children’s Behavioral Health
National Association of Counties
National Association of Pediatric Nurse Practitioners
National Black Midwives Alliance
National Center for Parent Leadership, Advocacy, and Community Empowerment (National PLACE)
National Coalition for Latinxs with Disabilities (CNLD)
National Consumers League
National Council of Urban Indian Health
National Health Law Program
National Immigration Law Center
National League for Nursing
North Carolina Pediatric Society
Nebraska Appleseed
NETWORK Lobby of Catholic Social Justice
Nevada Chapter, American Academy of Pediatrics
New Jersey Chapter of the American Academy of Pediatrics
New York Chapter 3 of the American Academy of Pediatrics
North Carolina AIDS Action Network
Northwest Health Law Advocates
Oasis Legal Services
Oklahoma Policy Institute
OneAmerica
Oregon Pediatric Society
Pennsylvania Chapter of the American Academy of Pediatrics
Parent Information Center of Delaware
Pediatric Policy Council
Prevention Institute
PTI Nebraska
Rhode Island Chapter of the American Academy of Pediatrics
RIP Medical Debt
Shriver Center on Poverty Law
Silver State Equality
Society for Pediatric Research
South Carolina Appleseed Legal Justice Center
South Carolina Chapter of the American Academy of Pediatrics
Southwest Suburban Immigrant Project
SPAN Parent Advocacy Network (SPAN)
Tennessee Chapter of the American Academy of Pediatrics
Tennessee Health Care Campaign
Tennessee Justice Center
Texas Pediatric Society
The Arc Michigan
The Arizona Partnership for Immunization
The Children's Partnership
The Parents' Place of MD
The Workers Circle
TODEC Legal Center
Trust for America's Health
UnidosUS
Unitarian Universalist Justice Florida
United Way of Broward County
Vermont Family Network
Washington Chapter of the American Academy of Pediatrics